

Critical Issues in Emergency Management

State Unified Logistics
Chuck Hagan, State Logistics Chief



Water, Ice and Meals

- Water remains the primary staple of commodity assistance to County Points Of Distribution (PODs)
 - Based on input from each county as to locations of PODS, water will be shipped to arrive within 24-hours of the event or safe winds to permit trucking.
- Since 2007, Ice and Meals remain a request item based on verified emergency needs of a community in collaboration with the retail sector.

Product Costs Per Semi-Trailer

- **Water:** (4,780 Gallons) \$ 8,000.00
- **Ice:** (40,000 Pounds) \$ 17,600.00
- **Commercial Shelf Stable Meals:** (13,200) \$ 83,380.00
- **Military MRE's:** (28,760) \$227,370.00

- **Transportation:**
 - **Dry Van 48-52'** Per 24-hour day \$ 1,650.00
 - **Refrigerated Trailer** Per 24-hour day \$ 2,300.00
 - **Detention Time** Per Hour \$ 65.00



FEMA

DISASTER OPERATIONS, DISASTER ASSISTANCE,
and LOGISTICS MANAGEMENT POLICY

JP9523.20

I. TITLE: Purchase and Distribution of Ice

AUG 26 2009

II. DATE:

III. PURPOSE:

To establish FEMA policy regarding the purchase and distribution of ice in support of States, territories, Tribal governments and/or other eligible applicants before, during, and after a major disaster or emergency declaration.

IV. SCOPE AND AUDIENCE:

This policy is applicable to all major disaster and emergency declarations by the President, on or after the date of publication of this policy. It is intended for all personnel involved in the management and/or reimbursement of commodities to meet identified critical needs before, during, and after events that result in an emergency or major disaster declaration.

V. AUTHORITY:

Section 403 and 502 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, 42 U.S.C. 5121, et seq.

VI. BACKGROUND:

In April of 2007, FEMA announced it would no longer purchase, distribute, or store ice as one of the basic initial response commodities such as water, emergency meals, blankets and cots that FEMA traditionally provides pre-landfall or in the immediate aftermath of a disaster. This decision was based on lessons learned from past hurricane response operations, and reflects FEMA's transition in 2007 towards a logistics management capability that relies on enhanced relationships with logistics partners at the Federal, State, and local levels. This enhancement of FEMA's coordination role was specifically recognized in both the House and Senate Hurricane Katrina reports.

VII. POLICY:

Planning and preparing for disasters is a shared responsibility among Federal, Tribal, State, and local governments and the private sector, as well as individual citizens.



FEMA

DISASTER OPERATIONS, DISASTER ASSISTANCE,
and LOGISTICS MANAGEMENT POLICY

JP9523.20

When the President declares a major disaster or emergency at the request of a Governor, and authorizes essential or emergency assistance (Sections 403 and 502 of the Stafford Act), FEMA supports the State in meeting the immediate, emergency health and safety needs of residents of designated communities affected by the declared event. In meeting these needs in priority order, with regard to ice, FEMA will:

- Reimburse (under the FEMA Public Assistance Program), States, territories, Tribal governments, and other eligible applicants for the eligible costs associated with purchasing and distributing ice as an emergency protective measure.
- Direct a mission assignment to the U.S. Army Corps of Engineers or use agreements with other entities, as required, to *augment* States, territories, Tribal governments and/or other eligible applicants' local purchasing capability.

VIII. RESPONSIBLE OFFICE: Logistics Management Directorate and Disaster Assistance Directorate (Public Assistance Division).

IX. SUPERSESION: This policy supersedes FEMA Disaster Support Ice Policy dated July 3, 2008.

X. REVIEW DATE: This policy does not automatically expire, but will be reviewed 3 years from the date of publication.

Elizabeth A. Zimmerman
Assistant Administrator
Disaster Assistance Directorate

Eric Smith
Assistant Administrator
Logistics Management Directorate

William L. Carwile, III
Assistant Administrator
Disaster Operations Directorate

Water, Ice and Meals

- Ice: FEMA Policy JP9523.20
 - Revisited at our request since 2007 policy came out eliminating ice on disasters except for health care facilities.
 - Ice is reimbursable when under a Major Disaster declaration under Section 403 and 502 of Stafford.
 - Reimbursable under PA Program as an “Emergency Protective Measure”
- State supports this revised policy with the position that the State will provide ice to counties based on a mission request, demonstrating that ice is not available through the retail sector.
 - Since 2007, PODs are not to be co-located with open retailers, and need to focus on outlying and underserved areas.

State Support To Counties

- State Logistics Response Center
 - Single coordination point for all logistics support to events
 - Movement Coordination Center
- Type 2 Staging Areas
 - Predominantly Commodity Support
- Type 1 Staging Area
 - Centralized Event Staging for all heavy equipment
- County Points Of Distribution
- Emergency Worker Base Camps
- Support to ESF-6 “Mass Care”
 - Shelters
 - Mobile and Fixed Feeding Sites
 - Comfort Stations
 - Shelter Support Systems for Long Term Sheltering
- “InterOp 2010”
- 10,000 “Survivor Project”
- ESATCOM Upgrades
- SLERS Radio Systems at County EOC’s

Logistics Support Documents

- State Logistics Plan
 - <http://www.floridadisaster.org/Response/Logistics/Index.htm>
- CEMP 2355 “County Logistics and POD Planning
- Commodity Forecast Models
- CSA Site Survey Form
- POD Site Survey Form
- Logistics Training Courses
 - 2-Day County Logistics Training
 - 4-Hour POD Training
 - 4-Hour CSA Training
 - “New” Florida / FEMA County POD CD Training (IS-26)
 - “New” Florida / FEMA Facilitator Guide for IS-26

State Resource Management Network (SRMN) System

- Available to every county
 - Two user names and passwords
 - Tracks in near real time all resources deployed on events as well as the master resource listing for the State and Counties
 - State Contractors also enter their information into the system as well
 - Ability to enter in all county disaster assets and personnel
 - Track all equipment received or purchased under ANY grant (DHS, EMPG, EMPA etc.)
 - Free uploads of any current resource data to the system
 - No recurring costs to the counties
 - Will be tied to EM Constellation soon

Logistics Section Office Visits

All in SEOC (Rudd) Building

- Chuck Hagan, Logistics Chief
 - Connie Nunn, Deputy Logistics Chief
 - Jeff Swain, Fleet Management
 - Mike Norman, Property Management
 - Jack Frawley, In-State Mutual Aid and EMAC
 - John Fleming, Communications
 - Terry Brinson, Interoperable Communications
- 