

M. APPENDIX XIII: EMERGENCY SUPPORT FUNCTION 13 - MILITARY SUPPORT

PRIMARY AGENCY: Department of Military Affairs, Florida National Guard

SUPPORT AGENCY: None

I. INTRODUCTION

The purpose of Emergency Support Function 13 is to provide Military Support (Florida National Guard) to the State of Florida in times of a major or catastrophic disaster and/or civil unrest, and detail the responsibilities and the role of the Florida National Guard in conducting Rapid Impact Assessments.

II. CONCEPT OF OPERATIONS

A. GENERAL

1. **Mission:** When directed by the Governor or the State Coordinating Officer, the Adjutant General of Florida employs Florida National Guard personnel and equipment, through appropriate commanders, to assist civil authorities.
2. **Execution:** The Florida National Guard will provide Military Support to Civil Authorities in accordance with the existing Florida National Guard Operation Plan for Military Support to Civil Authorities (Florida National Guard-Military Support to Civil Authorities).
3. **Concept of Operations:** As a potential disaster develops, or upon the occurrence of a disaster, the Florida National Guard will dispatch the Military Support (Emergency Support Function 13) Emergency Coordination Officer and his/her team will advise the State Emergency Response Team Leader on Florida National Guard capabilities and resources, the ongoing mission status, troop numbers, and estimated daily costs, and legal considerations. The State Emergency Operations Center will receive official mission requests to support other Emergency Support Functions and pass through the Emergency Coordination Officer to the Technical Advisory Group Emergency Operations Center for action.
4. **Executive Order:** Upon the issuance of an Executive Order and prior to an imminent disaster, the Adjutant General, through appropriate commanders, will mobilize and stage personnel and equipment, as necessary, to restore/preserve law and order, support the committed elements, and provide support to other Emergency Support Functions respectively as directed by the State Emergency Response Team Chief and within Florida National Guard capabilities.
5. **Mission Assignment:** As supported Emergency Support Functions determine that all available State resources are exhausted and/or a mission exceeds the Emergency Support Functions' capabilities, the

Emergency Support Functions Primary Agency Emergency Coordination Officer will pass a request to Emergency Support Function 13 in the form of a "Mission." This mission will then be forwarded to the Technical Advisory Group Emergency Operations Center for immediate staffing and to determine the ability to support the request. If the Florida National Guard can support the requested mission, the Adjutant General will determine the number of personnel and type of equipment necessary through the appropriate commander who will immediately contact the supported agencies local point of contact for mission coordination. Simultaneously, the Emergency Support Function 13 Emergency Coordination Officer will be notified of mission acceptance and kept updated on mission status.

6. Rapid Impact Assessment and Recon Teams: In direct support of the Division of Emergency Management, the Florida National Guard will preposition Rapid Impact Assessment Teams prior to a disaster, when possible, or immediately following a disaster, and will be prepared to immediately deploy to the disaster area as conditions allow. Each Rapid Impact Assessment and Recon Team will be comprised of civil utility and infrastructure representatives, a Division of Emergency Management representative and appropriate State agency representatives. The composition, mission, deployment, and logistical requirements of the Rapid Impact Assessment Team are contained in the Florida National Guard and State of Florida Operation Plan for Rapid Impact Assessments.
7. United States Department of Defense: In major or catastrophic disasters requiring a large federal Department of Defense response, the Adjutant General and his staff will serve in a liaison role between the State of Florida and the Active Component Commander in charge. As the State's first line military response in times of disaster and civil emergency, the National Guard will closely coordinate with the active federal military to ensure mutual support during federal disaster relief operations.

B. ORGANIZATION

The Florida National Guard is a support agency for the other Emergency Support Functions located in the State Emergency Operations Center.

C. NOTIFICATION

1. Emergency Support Function 13 response will be activated upon notification by Division of Emergency Management that an emergency condition is imminent or exists that requires personnel and/or resources of the Florida National Guard. The State Warning Point will make initial notification by the all-page system to the designated Emergency Support Function 13 Emergency Coordination Officer or alternate. If the Emergency Coordination Officer can not be reached by the all-page system they will be notified telephonically.

2. Upon notification of imminent or existing emergency conditions, the Florida National Guard-Emergency Coordination Officer will notify the Adjutant General who will then order the activation of personnel and equipment as necessary to provide military support. Simultaneously, the State Emergency Response Team leader will notify State Emergency Response Team members, as required, and report immediately to the State Emergency Operations Center.
3. Based upon the magnitude of the Florida National Guard activation, directors and staff will be activated and advised to report to the Technical Advisory Group Emergency Operations Center located at the Robert F. Ensslin Jr. Armory, SR 207 in St. Augustine, Florida. The staffing of the Technical Advisory Group Emergency Operations Center will be dictated by mission requirements.
4. As Florida National Guard units are activated, the Adjutant General will appoint an Area Commander. The Area Commander will normally be a Colonel or Brigadier General who will assume operational command and control of all Florida National Guard assets operating within this area of operations. The Area Commander will receive all mission tasking from the Technical Advisory Group Emergency Operations Center.
5. Florida National Guard units will utilize existing unit alert plans to assemble troops at their home station. Orders for deployment will be forwarded through military channels to the Commanding Officer of the unit or units mobilized.
6. Immediately following the occurrence of a major or catastrophic disaster, the Florida National Guard will deploy Rapid Impact Assessment and Recon Team(s) as required. The composition of these teams will include civil utility and infrastructure experts, as appropriate. The mission of the Rapid Impact Assessment Teams will be to expeditiously evaluate the immediate needs of the affected population as a result of infrastructure (communications, transportation, utilities) loss or damage and availability of essential services (food, water, housing, medical) within the impacted area.

D. ACTIONS

1. Preparedness

Emergency Support Function 13 conducts regional Liaison Officer Training Courses for members of each Task Force. Liaison Officers will be utilized to assist the Emergency Preparedness Managers in the affected counties on the capabilities and limitations of the Florida National Guard and to assist them in the operations of their Emergency Operations Centers. Rapid Impact Assessment Team training is conducted yearly, dependent on funding from the State. The Florida National Guard also trains throughout the year on its wartime mission which increases the readiness of the Florida National Guard.

2. Response

a. All Florida National Guard units are potentially available to support civil authorities during times of emergency or disasters. The Florida National Guard is task organized to support minor, major, or catastrophic emergencies/disasters. Task Force organizational integrity will be retained when operational requirements permit. However, any Florida National Guard element may be modified to create special task force organizations and attached to other units to enhance the capability to provide greater support during major/catastrophic emergencies. Response operations focus on those of life saving functions required by the population in the disaster area. Examples of response the Florida National Guard can provide during a state of emergency include:

- Evacuation
- Impact Assessment
- Search and Rescue
- Transportation of Supplies and Services
- Distribution Points
- Provide and Operate Generators
- Mass Feeding
- Communications
- Clear Roads and Bridges
- Emergency Medical Support
- Comfort Stations
- Remove and Transport Debris
- Water Purification
- Base Camp for Emergency Workers
- Aviation Operations
- Law Enforcement and Security
- Engineer Support
- Civilian Acquired Skills
- Logistical Staging Areas

b. The Florida National Guard will resist attempts to utilize equipment/personnel below a company organization level.

3. Recovery

Recovery operations begin the process of restoring community infrastructure and services (both municipal and commercial) to pre-disaster status. The Florida National Guard will continue to provide military support to lead agencies during the recovery phase until services can be contracted to the civilian sector and local/State agencies regain control of the situation. The Florida National Guard forces will adjust or re-deploy as operations transition from the response and recovery stage to the restoration stage.

4. Mitigation

Mitigation actions are not applicable to Emergency Support Function 13.

E. DIRECTION AND CONTROL

1. Adjutant General of Florida: Command of the National Guard is exercised through the Adjutant General of Florida or designated military representative. Command and Control is administered through the Technical Advisory Group Emergency Operations Center in accordance with the Florida State Army Reserve Command and the Emergency Operations Center-Standard Operating Procedure. Mission assignments are received, staffed and approved by the Adjutant General's Emergency Operations Center. Mission tasking is through normal military channels to the appropriate units organization for mission execution.
2. Impact Assessment: Command and Control is the responsibility of the Division of Emergency Management. This is accomplished through the State Emergency Operations Center, Emergency Support Function 5 and the Rapid Impact Assessment Team leader in accordance with the Florida National Guard and the State of Florida Operations Plan for the Rapid Impact Assessment Team. The Florida National Guard's Officer in Charge and Rapid Impact Assessment Team assistant team leader will, in the absence of the team leader, perform the duties and responsibilities of the team leader. The Division of Emergency Management in coordination with Florida National Guard approves all mission tasking.
3. Emergency Management Assistance Compact: Out-of-state National Guard, units and organizations will be under the Command and Control of the Adjutant General of Florida. In addition to the guidance outlined in the Emergency Management Assistance Compact additional coordination between the Technical Advisory Groups of Florida will be contained in established Memorandum of Agreements and Memorandum of Understandings.

III. RESPONSIBILITIES

A. PRIMARY AGENCY – THE DEPARTMENT OF MILITARY AFFAIRS, FLORIDA NATIONAL GUARD

1. Provide Emergency Coordination Officer representation on the State Emergency Response Team.
2. Provide Military Support to civil authorities on a mission request basis, within the Florida National Guard's capability, and within the limitations of existing State law, military regulations, and the applicable Governor's Executive Order.

B. POLICIES

In accordance with existing National Guard Bureau Regulations, it is understood that the primary responsibility for disaster relief shall be with local and/or state government, and those federal agencies designated by statute.

1. When the situation is so severe and widespread that effective response, support is beyond the capacity of local and State government, and all civil resources have been exhausted, assistance is provided.
2. When required resources are not readily available from commercial sources, National Guard support will be furnished if it is not in competition with private enterprise or the civilian labor force.
3. National Guard resources will normally be committed as a supplement to civil resources that are required to cope with the humanitarian and property protection requirement caused by a civil emergency or mandated by law.
4. Assistance will be limited to the task that, because of experience and the availability of organic resources, the National Guard can accomplish more effectively or efficiently than other agency.
5. When an emergency or disaster occurs and waiting for instructions from higher authority would preclude an effective response, a National Guard commander may do what is required and justified to save human life, prevent immediate human suffering, or lessen major property damage or destruction. The commander will report the action taken to higher military authority, and to civil authority as soon as possible. Support will not be denied or delayed solely for lack of a commitment for reimbursement or certification of liability from the requester.
6. The National Guard will be employed with adequate resources to accomplish the mission when conducting civil disaster/emergency relief operations. The on-scene commander or the senior officer present will make that determination. Military support to civil authorities will terminate as soon as possible after civil authorities are capable of handling the emergency.
7. When a public service is lost or withdrawn, and an immediate substantial threat to public health, safety, of welfare is evident, the National Guard may be called to restore and/or continue that public service. It is desirable that supervisors, managers, and essential personnel of the public service be available to provide technical assistance to National Guard personnel. In the absence of key public service personnel, the State Adjutant General will make plans and coordinate with appropriate civil authorities to perform the mission within the capabilities and limitations of the National Guard.
8. The capability of the National Guard to assist in the restoration/continuation of public services depends primarily on the

degree of military or civilian skills possessed by National Guard personnel.

C. MILITARY CODE

Chapter 250 of the Florida Statutes designates the Governor, as the Commander in Chief of all militia (Florida National Guard) of the State, to preserve the public peace, execute the laws of the State, and respond to State emergencies. The Governor, at his discretion may order all or part of the militia into active service of the State. Activation of the militia is accomplished through the issuance of a Governor's Executive Order.

IV. FINANCIAL MANAGEMENT

The State Quartermasters Office, located at the St. Francis Barracks, St. Augustine, Florida, will deploy members of its office to the affected areas with the Task Force and the Staff Coordination and Assistance Team. These personnel track all State Active Duty expenses incurred by the Florida National Guard during State Active Duty. An estimated cost projection is kept for each and an accrued balance is reported to the Division of Emergency Management budget agent.

V. REFERENCES AND AUTHORITIES

A. REFERENCES

1. Department of Defense Directive 3025.12, Use of Military Resources During Peacetime Civil Emergencies within the U.S., Its Territories and Possessions.
2. National Guard Regulation 500-1, Military Support to Civil Authorities.
3. Headquarters, Florida National Guard Operation Plan for Military Support to Civil Authorities.
4. Headquarters, Florida National Guard and State of Florida Operation Plan for Rapid Impact Assessments.
5. Florida State Area Command, Emergency Operation Center Standard Operating Procedures.
6. Chapter 23, F.S., Florida Department of Law Enforcement, Florida Mutual Aid Plan and the Florida Mutual Air Act.

B. AUTHORITIES

1. Governor's Executive Order.
2. Chapter 250, Florida Statutes, Military Code.
3. Chapter 252, Florida Statutes, Emergency Management.