Working together to ensure that Florida is prepared to respond to emergencies, recover from them, and mitigate against their impacts.

March 2021
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Program Description

The U.S. Department of Homeland Security (DHS) has announced that nonprofit organizations in designated UASI areas nationwide are eligible to apply for funds as part of the Fiscal Year (FY) 2021 Urban Areas Security Initiative (UASI) Nonprofit Security Grant Program (NSGP).


FEDERAL AWARD INFORMATION

Department of Homeland Security
FY 2021 Nonprofit Security Grant Program
Assistance Listings Number (formerly CFDA Number): 97.008
Grant Period: 10/1/2021 to 9/30/2024
https://www.fema.gov/nonprofit-security-grant-program

KEY DATES

<table>
<thead>
<tr>
<th>Event</th>
<th>Date</th>
</tr>
</thead>
<tbody>
<tr>
<td>NSGP Application Cycle Opened</td>
<td>February 25th, 2021</td>
</tr>
<tr>
<td>NSGP-UA and NSGP-State Applications Due to Florida State Administrative Agency (SAA)</td>
<td>Wednesday, March 24, 2021 by 5:00 p.m. EST</td>
</tr>
<tr>
<td>Applications must be submitted to: <a href="mailto:fdem_nsgpgrant@em.myflorida.com">fdem_nsgpgrant@em.myflorida.com</a></td>
<td></td>
</tr>
<tr>
<td>FY21 Applications Submission to FEMA</td>
<td>Thursday, May 14, 2021 by 5:00 p.m. EST</td>
</tr>
<tr>
<td>Award Notification</td>
<td>Fall 2021 (Anticipated)</td>
</tr>
</tbody>
</table>
Program Purpose

The Nonprofit Security Grant Program (NSGP) provides funding for physical security enhancements and other security-related activities to nonprofit organizations that are at high risk of a terrorist attack. The NSGP also seeks to integrate the preparedness activities of nonprofit organizations with broader state and local preparedness efforts. In FY 2021, multiple funding allocations have been appropriated for nonprofit organizations located inside or outside the UASI-designated urban areas. As in previous fiscal years, the NSGP-Urban Area (NSGP-UA) is a competitive grant program that funds nonprofits located in UASI-designated areas. Under the NSGP-State (NSGP-S), each state will receive an allocation for nonprofits located outside of the FY 2021 UASI-designated areas.

Objectives

NSGP objectives are to support efforts that:
- Build and sustain core capabilities.
- Strengthen governance integration between private nonprofit entities and Federal, state, and local governments.
- Encourage a whole community approach to security and emergency management.

Priorities

Given the evolving threat landscape, it is incumbent upon DHS/FEMA to continuously evaluate the national risk profile and set priorities that help ensure appropriate allocation of scarce security dollars. In assessing the national risk profile for FY 2021, one area attracts the most concern:

1. Enhancing the protection of soft targets/crowded places.

Likewise, there are several enduring security needs that crosscut the homeland security enterprise. The following are second-tier priorities that help recipients implement a comprehensive approach to securing communities:

1. Effective planning;
2. Training and awareness campaigns; and
3. Exercises.

Funding for NSGP is limited and applicants will be prioritized in the following manner:
1. Ideology-based/Spiritual/Religious
2. Educational, including childcare facilities
3. Medical
4. Other

Application review will be in coordination with the Urban Area Security Initiatives (UASI) working groups.
Applicant Eligibility Criteria

Eligible nonprofit organizations are those organizations that are:

1. Described under section 501(c)(3) of the Internal Revenue Code of 1986 (IRC) and exempt from tax under section 501(a) of such code.
   - The Internal Revenue Service (IRS) does not require certain organizations such as churches, mosques, and synagogues to apply for and receive a recognition of exemption under section 501(c)(3) of the IRC. Such organizations are automatically exempt if they meet the requirements of section 501(c)(3).
   - For organizations that the IRS requires to apply for and receive a recognition of exemption under section 501(c)(3), documentation of the organization’s exemption status must be submitted in the application.

Refer to links below for additional information:


2. Able to demonstrate, through the application, that the organization is at high risk of a terrorist attack.

3. Located within one of the FY 2021 UASI-designated areas (Tampa, Orlando and Miami/Fort Lauderdale).

NSGP-S: Eligible nonprofit organizations located outside of the FY 2021 UASI-designated areas may apply to the SAA to receive funding only under the NSGP-S. Nonprofit organizations cannot apply for both NSGP-UA and NSGP-S funding. For additional information on NSGP eligibility criteria, please refer to the FY 2021 Notice of Funding Opportunity (NOFO).

*An application submitted by an otherwise eligible non-federal entity (i.e., the applicant) may be deemed ineligible when the person that submitted the application is not: 1) a current employee, personnel, official, staff or leadership of the non-federal entity; and 2) duly authorized to apply for an award on behalf of the non-federal entity at the time of application. Further, the Authorized Organization Representative (AOR) must be a duly authorized current employee, personnel, official, staff or leadership of the recipient and provide an email address unique to the recipient at the time of application and upon any change in assignment during the period of performance. Consultants or contractors of the recipient are not permitted to be the AOR of the recipient.*
Funding Maximum Amounts

NSGP-UA: The maximum award amount each NSGP-UA nonprofit organization can apply for funding is up to $150,000. Applicants with one site may apply for up to $150,000 for that site. Applicants with multiple sites may apply for up to $150,000 per site, for up to three sites, for a maximum of $450,000 per applicant. Applicants that apply for projects at multiple sites, regardless of whether the projects are similar in nature, it must include an assessment of the vulnerability and risk unique to each site. Failure to do so may be cause for rejection of the application.

NSGP-State: The maximum award amount each NSGP-S nonprofit organization can apply for funding is up to $150,000. However, the SAA has capped the maximum award amount at $100,000. Applicants with one site may apply for up to $100,000 for that site; 2) Applicants with multiple sites may apply for up to $100,000 per site, for up to three sites, for a maximum of $300,000 per sub-applicant. If an applicant applies for projects at multiple sites, regardless of whether the projects are similar in nature, it must include an assessment of the vulnerability and risk unique to each site. Failure to do so may be cause for rejection of the application.

Funding Restrictions and Allowable Costs

All costs charged to awards covered by this NOFO must comply with the Uniform Administrative Requirements, Cost Principles, and Audit Requirements at 2 C.F.R. Part 200, unless otherwise indicated in the NOFO, the terms and conditions of the award, or the Preparedness Grants Manual. This includes, among other requirements, that costs must be incurred, and products and services must be delivered, within the period of performance of the award. See 2 C.F.R. § 200.403(h) (referring to budget periods, which for FEMA awards under this program is the same as the period of performance).

Federal funds made available through this award may be used for the purpose set forth in this NOFO, the Preparedness Grants Manual, and the terms and conditions of the award and must be consistent with the statutory authority for the award. Award funds may not be used for matching funds for any other federal awards, lobbying, or intervention in federal regulatory or adjudicatory proceedings. In addition, federal funds may not be used to sue the Federal Government or any other government entity. See the Preparedness Grants Manual for more information on funding restrictions and allowable costs.

Nonprofit Security Allowable Activities

Allowable NSGP costs are focused on security related activities. Funding can be used for security related planning; training; exercise; contracted security personnel and the acquisition and installation of security equipment on real property owned or leased by the non-profit at the time of the application. For further guidelines on allowable and unallowable NSGP costs, please refer to the Preparedness Grants Manual, Appendix C.

Planning

Funding may be used for security or emergency planning expenses and the materials required to conduct planning activities. Planning activities must be related to the protection of the facility and the people within and should include consideration of individuals with access and functional need as well as those with limited English proficiency. Proposed planning activities associated using the NSGP must be included in the nonprofit organization’s Investment Justification.
Examples of allowable planning activities include, but are not limited to:

- Development/enhancement of security plans
- Emergency contingency or Continuity of Operations Plans
- Emergency Response Plans

**Training/Exercise**

Training/Exercise conducted using NSGP funds must address a specific threat and/or vulnerability, as identified in the nonprofit organization’s Investment Justification. The **Investment Justification must include specific details about any proposed training/exercises, to include topic, organizational attendees/participants, length of training, and the vulnerability identified on the assessment that this activity will help mitigate.**

Training/Exercise costs are limited to an organization’s security personnel staff, members, and volunteers only.

- Employed or volunteer security staff to attend security-related training within the United States;
- Employed or volunteer staff to attend security-related training within the United States with the intent of training other employees or members/congregants upon completing the training (i.e., “train-the-trainer” type courses);
- Nonprofit organization’s employees, or members/congregants to receive on-site security training.

Allowable training topics include physical and cybersecurity, target hardening, and terrorism awareness/employee preparedness such as Community Emergency Response Team (CERT) training, active shooter training, and emergency first aid training. Training-related costs are limited to attendance fees for training and related expenses, such as materials, supplies, and/or equipment. **Overtime, backfill, travel expenses, weapons and weather-related trainings are not allowable.**

**Contracted Security Personnel**

Contracted security personnel activities are allowed under the NSGP only as described in the NOFO and the accompanying appendix in the Preparedness Grants Manual. The **Investment Justification must include specific details about any proposed contract security personnel costs, to include the proposed contracted security costs described in the Investment Justification should include the hourly/daily rate, the number of personnel and anticipated number of hours/days the personnel will work over the course of the period of performance.**

- NSGP funds may not be used to purchase equipment for contracted security personnel.
- Contract security personnel activities must be competitively procured. Procurement via sole source for contract security personnel is not allowable.
- Contract security personnel costs that exceed fifty percent (50%) of the Federal request amount will require a justification, which must be submitted to the SAA along with the Investment Justification.
- The subrecipient must be able to sustain this capability in future years without NSGP funding, and a sustainment plan will be required as part of the close-out package.
Equipment costs are allowed under this program only as described in the NOFO and the accompanying appendix in the Preparedness Grants Manual. Allowable costs are focused on target hardening and physical security enhancements. Applicants should analyze the costs and benefits of purchasing versus easing equipment, especially high costs items and those subject to rapid technical advances. Large equipment purchases must be identified and explained. Proposed equipment costs associated using the NSGP can only be from the allowable categories provided above and must be included in the nonprofit organization’s Investment Justification.

Allowable equipment under the NSGP is limited to select items in the following categories on the Department of Homeland Security Authorized Equipment List.

- Physical Security Enhancement (Section 14)
- Inspection and Screening Systems (Section 15)
- Handheld Radios - AEL 06CP-01-PORT-Radio, Portable
- Public Warning Systems - AEL - 03OE-MEGA-Systems, Public Address, Handheld or Mobile

Telecommunications Equipment/Services

Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services


Effective August 13, 2020, FEMA recipients and subrecipients may not use any FEMA funds under open or new awards to:

1. Procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system;
2. Enter into, extend, or renew a contract to procure or obtain any equipment, system, or service that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology of any system; or
3. Enter into, extend, or renew contracts with entities that use covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system.

For additional guidance, please refer to Prohibitions on Expending FEMA Award Funds for Covered Telecommunications Equipment or Services (Interim).
Management and Administration (M&A)

Nonprofit organizations that receive a subaward under this program may expend up to five percent (5%) of their FY 2021 NSGP funds for M&A purposes associated with the subaward. M&A activities are costs defined as directly relating to the M&A of the grant, such as financial management and monitoring, etc. Proposed M&A costs associated using the NSGP must be included in the nonprofit organization’s Investment Justification.

This is a COST REIMBURSEMENT grant program, therefore, if your organization is selected to receive funding, the organization is responsible for ordering and purchasing eligible equipment. Those eligible reimbursement expenses should be submitted to the SAA with copies of purchase orders, invoices, and copies of the front and back of the cancelled checks, or other proof of payment deemed acceptable by the SAA.

*FOR FURTHER GUIDELINES ON ALLOWABLE AND UNALLOWABLE NSGP COSTS, PLEASE REFER TO APPENDIX A OF THIS DOCUMENT AND APPENDIX C OF THE PREPAREDNESS GRANTS MANUAL.*
How Do I Prepare?

Ensure applicant has active DUNS Number

Ensure that your organization has an active Data Universal Numbering System (DUNS) number. To obtain a DUNS number for your organization, please go to the D&B website at What is a D-U-N-S Number? (dnb.com) or call the DUNS Number support line at 1-866-990-5845. Per the DUNS website, it may take up to 30 business days to receive a free DUNS number. Documentation of your organization’s active DUNS number must be submitted as a part of the application.

Explain how proposed project supports terrorism preparedness

The NSGP funding supports investments that improve the ability of jurisdictions nationwide to:

- Prevent a threatened or an actual act of terrorism;
- Prepare for all hazards and threats, while explaining the nexus to terrorism preparedness;
- Protect citizens, residents, visitors, and assets against the greatest threats and hazards relating to acts of terrorism; and/or
- Respond quickly to save lives, protect property and the environment, and meet basic human needs in the aftermath of an act of terrorism or other catastrophic incidents.

Be prepared to submit a complete application with the required documentation

As part of the FY 2021 NSGP application, each eligible nonprofit applicant must submit a complete application which includes the required documentation listed below to the SAA by Wednesday, March 24, 2021, 5:00 p.m. An application submission will be deemed incomplete if either requirement has not been submitted.

- Completed Investment Justification (Excel template attached)
- Vulnerability/Risk Assessment
- Mission Statement
- Documentation from the IRS demonstrating a 501(c)(3) is required for organizations that are not Ideology-based/Spiritual/Religious
- Signature Page signed by the Authorized Official Representative of the nonprofit Organization.
- If applicable, any supporting documentation that supports threats to the facility such as police reports/Insurance Reports

NSGP Investment Justification:

Applicants must use the attached Excel-based Investment Justification template provided by DHS/FEMA. Each applicant must develop a formal Investment Justification that addresses each investment proposed for funding. The investments or projects described in the Investment Justification must:

- If applying for multiple sites, applicant must submit one complete Investment Justification for each site.
- Be for the location(s) that the nonprofit occupies at the time of application.
- Address an identified risk, including threat and vulnerability, and build or sustain core capability identified in the National Preparedness Goal for that site, regardless of whether submitting for similar projects at multiple sites.
- Demonstrate the ability to provide enhancement consistent with the purpose of the program and guidance provided by DHS/FEMA.

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• Be both feasible and effective at reducing the risks for which project was designed.
• Be able to be fully complete projects within the three-year period of performance.
• Be consistent with all applicable requirements outlined in the NOFO and the Preparedness Grants Manual.
• The Target Hardening narrative total, AEL list total, federal funding request amount, and NSGP Total Project Cost must all match.

Vulnerability/Risk Assessment
Each applicant must include a vulnerability/risk assessment unique to the site the Investment Justification is being submitted for. It is recommended that applicants work with local police departments to complete a vulnerability assessment and/or notify police of identified vulnerabilities.

• Cybersecurity & Infrastructure Security Agency (CISA) has developed a baseline security self-assessment that is designed for a person with little to no experience to complete the security assessment. This assessment is geared towards Houses of Worship but can be used for any NSGP applicant. Resources to complete a self-assessment can be found at https://www.cisa.gov.houses-of-worship.

Note: It is very important that the project applied for clearly addresses vulnerabilities identified in vulnerability/risk assessments. Example: If requesting door locks, the vulnerability assessment should explain what weaknesses exist in access control throughout the building.

Mission Statement
Each applicant must include its Mission Statement and any implementation policies or practices that may elevate the organization's risk. The SAA will use the Mission Statement along with the applicant’s self-identification in the Investment Justification to validate that the organization is one of the following types below. The Mission Statement must be submitted on the organization’s letterhead.

Sub-applicants are required to self-identify with one of the following four categories in the Investment Justification as part of the application process:

<table>
<thead>
<tr>
<th>Ideology-based/Spiritual/Religious;</th>
<th>Educational</th>
</tr>
</thead>
<tbody>
<tr>
<td>Medical</td>
<td>Other</td>
</tr>
</tbody>
</table>

501(c)(3) Exemption Document
For organizations that the IRS requires to apply for and receive a recognition of exemption under section 501(c)(3), documentation of the organization’s exemption status must be submitted in the application.

Applicant Signature Page
The attached application Signature Page must be signed by the Applicant’s Authorized Representative. An application submitted by an otherwise eligible non-federal entity (i.e., the applicant) may be deemed ineligible when the person that submitted the application is not: 1) a current employee, personnel, official, staff or leadership of the
non-federal entity; and 2) *duly authorized to apply* for an award on behalf of the non-federal entity at the time of application. Further, the Authorized Organization Representative (AOR) must be a duly authorized current employee, personnel, official, staff or leadership of the recipient and *provide an email address unique to the recipient at the time of application and upon any change in assignment during the period of performance. Consultants or contractors of the recipient are not permitted to be the AOR of the recipient."

**WHEN ARE APPLICATIONS DUE?**
All applications and supporting documentation must be RECEIVED by the SAA by **Wednesday, March 24, 2021 at 5:00 p.m. EST**. Applications received after this date and time will not be eligible for consideration.

To facilitate processing, completed grant applications and supporting documentation must be sent via email to fdem_nsgpgrant@em.myflorida.com. Your application and supporting documentation must be received no later than the due date and time listed above.

**FAILURE TO PROVIDE EITHER OF THE AFOREMENTIONED REQUIRED DOCUMENTS WILL BE DEEMED AN INCOMPLETE APPLICATION SUBMISSION.**

**WHAT DO I NEED TO APPLY?**
To be eligible:

- Applicant(s) must be:
  - Described under section 501(c)(3) of the Internal Revenue Code of 1986 (IRC) and exempt from tax under section 501(a) of such code.

  **Note:** The Internal Revenue Service (IRS) does not require certain organizations such as churches, mosques, and synagogues to apply for and receive a recognition of exemption under section 501(c)(3) of the IRC. Such organizations are automatically exempt if they meet the requirements of section 501(c)(3). These organizations are not required to provide recognition of exemption. **For those organizations that the IRS requires to apply for and receive a recognition of exemption under 501(c)(3), the Applicant must submit documentation of the exemption status.**

  - Able to demonstrate, through the application, that the organization is at high risk of a terrorist attack.

  - Be located within one of the FY 2021 UASI-designated areas (Tampa, Orlando, and Miami/Fort Lauderdale) to apply for NSGP-UA funding.

  - Located outside UASI designated areas, applicants are only eligible to apply for NSGP-S funding.

- Applicant must not be listed on the suspended and debarred vendor list.
- Applicant must have a valid DUNS number.
Applicants must read and comply with 2 CFR 200.317 to 2 CFR 200.327 regulations.
Applicant must have written procurement standards per 2 CFR 200.318(a).
Applicant must have written conflict of interest standards per 2 CFR 200.318(c).
Applicant must read 2 CFR § 200.216 and 2 CFR § 200.471 and understands that certain telecommunications and video surveillance services or equipment are prohibited from being purchased using grant funds.
Applicant must take necessary steps to assure that minority businesses, women's business enterprises, and labor surplus area firms are used when possible per 2 CFR 200.321.
Applicant agrees that this federal funding does not supplant (replace) state, local, and agency monies in their organization's budget for the requested items in this application.

Please refer to the FY2021 Notice of Funding Opportunity for additional information regarding eligibility and application review.

HOW TO APPLY
Submit the complete application (Excel) and supporting documentation (PDF) to the FDEM Domestic Security Unit: fdem_nsgpgrant@em.myflorida.com.

Naming Convention Format:
When submitting FY 2021 Investment Justifications to the SAA, please use the following naming conventions:

NSGP-UA <State Abbreviation> <Urban Area> <Nonprofit Name>"
Example: NSGP-UA_FL_MiamiFortLauderdale_MyNonprofit

NSGP-S <State Abbreviation> <Nonprofit Name>"
Example: NSGP-S_FL_MyNonprofit

NSGP – UA and State Application Review Process
NSGP applications are to be submitted by nonprofit organizations to their respective SAA. Applications will be reviewed through a two-phase state and federal review process for completeness, adherence to programmatic guidelines, feasibility, and how well the Investment Justification (project description and justification) addresses the identified risk(s). The SAA will make recommendations to DHS/FEMA based on their target allocation and according to the chart listed in the NSGP-S process subsection.

Applicants will be selected from highest to lowest scored within their respective state/territory until the available state target allocation has been exhausted. In the event of a tie during the funding determination process, priority will be given to nonprofit organizations that have not received prior year funding, then those prioritized highest by their SAA. DHS/FEMA will use the results to make funding recommendations to the Secretary of Homeland Security. All final funding determinations will be made by the Secretary of Homeland Security, who retains the discretion to consider other factors and information in addition to DHS/FEMA’s funding recommendations.
The SAA will base the ranking on the SAA’s subject-matter expertise and discretion with consideration of the following factors:

- **Need**: The relative need for the nonprofit organization compared to the other applicants; and
- **Impact**: The feasibility of the proposed project and how effectively the proposed project addresses the identified need.

Please refer to the FY2021 Notice of Funding Opportunity for additional information regarding the application review process.

**Questions Regarding the Application**
For additional information or questions, you may contact:

Ms. Felicia P. Pinnock, Program Manager  
Florida Division of Emergency Management  
Office Number: 850-815-4343/Cell Number: 850-879-0176  
Email: Felicia.Pinnock@em.myflorida.com

Ms. Amy Garmon, Program Reviewer  
Office Number: 850-815-4356  
Email: Amy.Garmon@em.myflorida.com

Ms. Dominique Roberts, Program Reviewer  
Office Number: 850-815-4352  
Email: Dominique.Roberts@em.myflorida.com

Mr. Quinton Williams, Program Reviewer  
Office Number: 850-815-4354  
Email: Quinton.Williams@em.myflorida.com

**Resources and Attachments**
Unallowable Nonprofit Security Grant Program Activities:

This list is not exhaustive, therefore, if there are any questions regarding allowable costs, please contact the SAA. For additional information on allowable costs, see the Preparedness Grants Manual.

- Maintenance costs
- Shipping costs
- Overtime, backfill and/or travel expenses
- Weapons or weapons related training
- Organization costs and operational overtime costs
- Hiring of public safety personnel
- General use of expenditures
- Initiatives that do not address the implementation of programs/initiatives to build prevention and protection-focused capabilities directed at identified facilities and/or the surrounding communities
- The development of risk/vulnerability assessment models
- Initiatives that fund risk or vulnerability security assessments or the development of the Investment Justification
- Initiatives in which Federal agencies are the beneficiaries or that Federal property
- Proof-of-concept initiatives
- Initiatives that duplicate capabilities being provided by the Federal government
- Organization operating expenses
- Reimbursement of pre-award security expenses
- Cameras for license plate readers/license plate reader software
- Cameras for facial recognition software
- Knox boxes

What type entities are not eligible to apply under NSGP?

- Utility Companies
- For-profit transportation companies, such as a company offering bus service
- For-profit hospitals
- Organizations active in politics, lobbying, advocacy work
  - Volunteer Fire Departments
  - Community Service Organizations (Kiwanis, Rotary and Lions Clubs)
  - Homeowner Associations
- Labor, agriculture, or horticultural organizations
  - Labor unions, county fairs and flower societies are examples of these types of groups.

This is not an exhaustive list. If there are any questions about an organizations’ eligibility to apply for FY 2021 NSGP, please contact the SAA.